



## Clark County Local Emergency Planning Committee

CLARK COUNTY GOVERNMENT CENTER  
ODC PUEBLO ROOM, 1<sup>ST</sup> FLOOR  
500 S. GRAND CENTRAL PKWY  
LAS VEGAS, NV

Wednesday, August 12, 2015  
9:00 A.M.

### FINAL MINUTES

#### **LEPC MEMBERS PRESENT:**

John Steinbeck, Rachel Skidmore, Irene Navis, Richard Brenner, Wendy Pagan, Kevin Nicholson, Bill Richardson, Elaine Houser, Carlito Rayos, Mike Richardson, Michael Jacques, John Hines, Bill Knipper, Felix Acevedo, Nancy Newell, Christa Kelly, Roy Michael, Carolyn Levering, Mike Wilson, Dave Dahl, Glenn Closson, Phil Klevatorick,

#### **LEPC ALTERNATES PRESENT:**

Chris Sproule, Steve Kramer, Renee Tyler, Dan Berc, Yuri Graves, Jason Moyer, Doug Sharp, Richard Resnick

#### **LEPC MEMBERS ABSENT:**

Scott Fuller, John Fudenberg Tom Axtell, Ronald Fraas, Jacqueline Reszatar, Christopher Kash, Sandy Seda, Stuart Turner, James Olschlager, Todd Lericos, Alex Perez, Ryan Turner, Dave Goss, Fernandez Leary, Kim Ferguson, Donnie Foster, Scott Robbins, Ronald Burog

#### **I. Call to Order**

John Steinbeck, LEPC Chairman called the meeting to order at 9:08 A.M. on Wednesday August 12, 2015

#### **II. Roll Call**

Misty Richardson, quorum present

#### **III. Public Comments**

- No comments

#### **IV. Comments from the Chair**

- The Chair introduced Rachel Skidmore as the new LEPC Vice Chair. Rachel then spoke and advised what her role is at LVMPD as the Emergency Manager she then stated that she is looking forward to serving the LEPC in this new capacity.

#### **V. Approval of the May 13, 2015 Regular Meeting Minutes**

Motion, by Carolyn Levering: To approve the minutes as recorded.

Seconded, by Irene Navis

No discussion, motioned carried.

**VI. Approval of the FireShowsWest (FSW) Hazardous Materials Emergency Planning (HMEP) Grant to send 22 individuals to this conference in October 5-8, 2015 - \$26,620.00**

Richard Brenner presented the item and gave a brief overview as well as how many how many applied to go throughout the various agencies, 22 in total: 2 LVMPD, 4 City of Las Vegas, 4 City of North Las Vegas, 5 City of Henderson, 6 Clark County Fire. Richard advised that the SERC Funding Committee met last week and approved the grant. He then stated that there was a questionable difference in the actual costs when the funding committee put the numbers together compared to the package that he submitted. Richard advised that in his application package, with the specified amount of \$26,620.00 he did not include the room tax. The funding committee saw this and included the tax in their approval.

Motion by, Richard Brenner to: **To approve this grant for the dollar amount approved by the SERC Funding Committee to send 22 individuals to the FSW Conference not to exceed \$30,000.00**

Seconded by, Phil Klevorick

No discussion, motion carried.

**VII. Approval of the 2016 Hazardous Materials Emergency Planning (HMEP) grant to send 14 individuals to the International Hazardous Materials Response Team Conference in Baltimore MD, June 16-19, 2016 - \$29,999.76**

Richard Brenner presented the item and advised what the HMEP Grant was designed to do as far as planning, studies and training. Two agencies applied for this grant this time, Richard advised in the past 5 to 10 people have been sent from the various Fire Departments. Richard talked to the local Fire Departments to find out about increasing the number of people they send because of the increased numbers of HazMat Teams that are now in the valley. There was unanimous support to do that. He then stated that LVMPD had requested this funding as they wanted to send 4 people from ARMOR to a class in Colorado, through working together in the grant subcommittee Richard advised that he and Rachel agreed to send one person from the ARMOR Unit to this conference with the Fire Department personnel attending and that they would move LVMPDs request for the Colorado Training to the mid-cycle grant application that comes as a result of the left over funding from this grant. Richard stated that the mid-cycle funding can be used for training such as what LVMPD was requesting. Richard gave examples of several other recent trainings in the valley that were similar in request. Richard advised that first priority will be given to ARMOR when the mid-cycle comes out, he also talked about partnering with Union Pacific.

Motion by, Richard Brenner: **To approve the grant as presented not to exceed \$30,000.00**

Seconded by, Carlito Rayos

No discussion, motioned carried

**VIII. Emergency Preparedness Liaison Officer (EPLO) Program Briefing**

Bill Richardson, Nellis AFB Emergency Management introduced what the Emergency Preparedness Liaison Officer Program was and why they were briefing the LEPC. He then introduced a panel of military personnel who were in attendance with him. He explained that the EPLO provide unity of effort and then turned over the presentation Col. Jenkins. The Colonel further explained how they, the Defense Department (DOD), help in response and mitigate whatever may be going on. He discussed in general terms how the DOD interfaces with locals during immediate response situation and then narrated through a lengthy power point presentation (*see attached.*)

**IX. NV Energy Mutual Assistance**

No report. Renee Tyler advised that they would present at a later date if deemed necessary.

**X. National Disaster Medical System (NDMS) Overview of the system**

Troy Richardson, VHA Office of Emergency Management Area Emergency Manager Region IX, briefly introduced Felix Acevedo, Emergency Management for the VA Southern Nevada Healthcare. Troy then gave a brief overview of how the system linked to the previous EPLO presentation as well as presented several scenarios using National Level Disaster types to explain how the NDMS would work. He then narrated through a power point presentation (*see attached*).

**XI. Department of Energy (DOE) TTX Overview**

John Lund presented on behalf of Scott Wade. John detailed his past professional experience and what his role is now as a contractor with DOE. John then briefed on the exercise they held last year that spurred the theme of this years' TTX that will center on Joint Information Center (JIC) and the Public Information Officers (PIOs). John shared what the intent of this exercise was and asked for feedback from PIOs and others that may have relevant information that could be addressed. He expressed that his goal today was to introduce himself to the LEPC and ask for anyone that knows of PIOs that would benefit from attending this TTX to please get in touch with him. Potential exercise dates would be November 5<sup>th</sup> or alternatively the 19<sup>th</sup>.

Phil Klevorick prompted John to explain some of the training that will be offered in advance. Anyone interested in participating should check with John after the meeting to get more information.

**XII. Possible needs for further research regarding potential impacts of SNF/HLW shipments on Las Vegas Area tourism, gaming, and emergency response**

Ron Cameron, UER representative, opened by stating that this is approximately his 35<sup>th</sup> year speaking on this subject with Irene Navis, and the County. Ron gave a brief introduction on who UER was and what the study was about that they are working on relative to the transportation of nuclear waste and the impact to the region, he then narrated through a power point presentation (*see attached*). Discussion ensued amongst the LEPC with Steve Kramer, Southern Nevada Health

District, Phil Klevorick Clark County Nuclear Waste Division, Irene Navis, CCOEM and Carolyn Levering, City of Las Vegas Emergency Manager.

### **XIII. A. LOCAL EMERGENCY PLANNING COMMITTEE**

#### **a. Plans Administration Subcommittee**

Richard Brenner reported that they met in July. Yuri Graves, City of Henderson, was the only LEPC member present aside from Richard and Irene Navis. Richard stated that before the November meeting they will meet again to finalize the updates and will send it out to the LEPC before the next meeting in November for review and feedback

#### **b. Training Subcommittee**

Misty Richardson reported on behalf of Ric LaPorte. The TEPW entry deadline into WebEOC has been extended to the end of August so everyone has an opportunity to add their Training and Exercise plans into the calendar that will roll up into the State report.

#### **c. Grants Subcommittee**

Richard Brenner reported on behalf of Karen Taylor by stating that there was nothing more beyond what was discussed earlier in the meeting. He did mention briefly that Chief Cooper and Chief White will be trying to get together to discuss the priorities of the grants with LVMPD soon.

#### **d. Public Information Subcommittee**

Yuri Graves, reported that an email went out to the LEPC asking for folks to consider participating on this subcommittee. The first meeting will be held September 15, at 9:00 am at Fire Station 18. Yuri advised that he hoped to outline a strategy for action in 2016 for outreach delivery throughout the community. The Chair encouraged participation in the subcommittee.

#### **e. Legislative Subcommittee**

Irene Navis, reported that the end of the Legislative Session was June 1<sup>st</sup>. She highlighted the following bills as ones that are of particular interest or impact to emergency management: AB 239 relative to Drones, SB70 Open Meeting Law changes, AB 90 Mutual Aid agreements, SB 43 highway safety and SB89 expenditures of funds on petroleum discharges. She advised the full list can be found on State DEM website.

#### **f. GIS Subcommittee**

Richard Wells reviewed the goals of the GIS subcommittee and the composition of the group. He then narrated through a power point presentation (see *attached*) to give the current view of the work they are doing to pull information valley wide. Carlito Rayos, North Las Vegas Emergency Management, then commented that he and Richard had discussed where the GIS would best fit in the EOC and they mutually agreed that the Situation Unit would be the best fit. He then suggested that if there were ever de-obligated funds they could be very useful in holding a position specific course for this group of people.

#### **g. Community Awareness & Emergency Response (CAER)**

Glenn Closson reported the last meeting was July 28. Some topics were centered around the CAER radio system. They also did info sharing on key contacts and working with Yuri Graves and the City of Henderson Fire Department. He stated again that the group really appreciates and welcomes the support from Yuri Graves, the City of Henderson and Richard Brenner. They also did a drill at TIMET using the emergency response team on a coolant spill that is highly reactive.

Glenn further reported that they are also continuing to work with Henderson Fire on Communicator NXT which is the system that will allow them to basically in a moments notice make notification to key responders around the BMI Complex as well as the proper response agencies.

City of Henderson Haz Mat Team will be observing the next drill.

Glenn clarified that other facilities outside of the BMI complex are able to participate.

#### **h. Community Organizations Active in Disaster**

No report.

#### **i. Emergency Management Coordinators Group**

No report.

#### **j. Metropolitan Medical Response Update**

Chris Sproule reported that they were recently able to purchase some new air monitoring equipment for the LVFR HazMat Team as well as provide some ICS training to the dispatch office. He stated that they were also working with Wendy at UMC to put on a disaster management and emergency preparedness course same as last year. All hospital radio channel procedures have been redone a lot more involvement from the hospitals. Chris acknowledged Nancy Newell and all of her hard work with the LIVE Project and how she is working to get this out to every teacher and every student in the Valley, he asked for everyone to support her in her efforts.

#### **k. Nuclear Waste Division Yucca Mountain Update**

Phil Klevorick reported on SR 160 the primary transport route. There have been several millions of dollars allocated for road improvements over the mountain west of the Blue Diamond interchange. Expecting ground water analysis from Nuclear Regulatory Commission anytime. The expectation was the end of August, through the completion of this analysis it will move the licensing forward. Phil then referenced a flyer from the Western Governors Association (WGA) that was issued by the Department of Energy part of the WIP project in New Mexico. There were substantial conversations on the update on the flyer. He wanted to make sure it was on record that he is now a member on the Western Governors group, this is unique because few counties are represented in this Association. The importance is that this a great think tank group to be involved with. He then referenced an exercise that the WGA

would be having in Wyoming in September that was an invitation only. He is hopeful to be able to give update on this at the next meeting. Phil then stated that he had been asked about the Consolidated Specialized Low Level Waste Air Quotes, these shipments come out of Oakridge but he is not able to give an update because he doesn't know if they have started yet or not though he expects it to start any moment. Phil then reported that he became an ad hoc member of the Railroad Emergency Planning group. This is a think group of the Western Energy Board sub group that are trying to put together a specific plan for nuclear railroad shipments. Ultimately they need to figure out staging of shipments if there are incidents along the way he cited the flooding at Moapa as an example. Thus far nothing has been put on paper as far as a plan so this is a massive project.

### **I. State Emergency Response Commission**

Richard Brenner reported that there is a new Executive Director of SERC, her name is Stephanie Parker. Fire Shows West will be in October, he identified that Tesla and Toyota will be there to discuss alternative fuels. He also reported that he is working with TransCare to work on a crude oil program. There will be a special meeting of the SERC on August 14 to request \$85,000 in funding for participants in Nevada to go to the Fire Show. The next regularly scheduled meeting will be October 7<sup>th</sup> and it will be at Fire Shows West. The policy committee meeting will be on August 24<sup>th</sup>, they will be looking at the NAC's at this meeting.

### **m. Satellite Phone Update**

Jason Moyer reported that July 14, the group met for first time where they then determined that the 2<sup>nd</sup> Tuesday of every month except months where there is a LEPC meeting they would meet. Presently they have identified a need to update all of the agencies phone number listings. The intent is to eventually put this information on WebEOC. They are also thinking of identifying some alternate communications platforms.

The Chair asked everyone to take a look at their phones and double check phone numbers and to forward any updates they may to Dimitri and or Jason.

### **o. ARES/RACES Update**

Bill Smith reported that they were gearing up for the Rabbits Foot Exercise by getting everyone freshly trained.

## **XIV. Public Comment**

- Nancy Newell thanked the LEPC for the funding provided for the decon training. She detailed how many people benefitted from the training and how they would be using this help the community at large. She then talked about the progress of the LIVE project and the School District. She asked the LEPC to please pay attention to this and offer as much support as possible

- Yuri Graves reported that they had a Full Scale Exercise Active Shooter at Dignity Health yesterday afternoon. He thanked everyone who helped make the exercise a success.
- Yuri Graves spoke about the Cook-Off on September 10, 2015.
- Irene Navis stated that she attended a recent Table Top at Roseman University. She explained who and where they were and what the role was that she served while she attended. She detailed a couple of scenarios that they used in their exercise and how she informed them of the resources in the community. Irene then relayed that they offered volunteers for any future exercises that are scheduled.
- John Hines touched on the recent EPA Spill and if there is any impact on our water supply. Short answer was no, our supply is fine, dilution is solution was the position. As a precaution they have stepped up their sampling the next few weeks.
- Richard Brenner advised that Kinder Morgan is doing a Table top Exercise in October.
- The Chair announced that this will be the last LEPC Carlito Rayos will be at for a while, as he is about to go on deployment in December.

#### XV. Adjournment

Motion, by Carolyn Levering: **To adjourn.**

Seconded, by Richard Brenner

No discussion, motioned carried.

INFORMATION UPDATE ON THE NEED FOR  
FURTHER RESEARCH REGARDING IMPACTS OF  
SPENT NUCLEAR FUEL AND HIGH LEVEL WASTE  
SHIPMENTS ON LAS VEGAS AREA TOURISM,  
GAMING, AND EMERGENCY RESPONSE AS PART  
OF TRANSPORTATION CONTENTION  
NEV-NEPA-05

Prepared for:  
**Clark County Local Emergency Planning Committee**  
August 12, 2015  
By:  
**Urban Environmental Research, LLC**

# WHO ARE WE?

- UER
  - Paul Washeba
  - Robert Hulshouser
  - Ron Cameron

Brain Trust

Kurt Ouchida

# WHAT BRINGS US HERE?

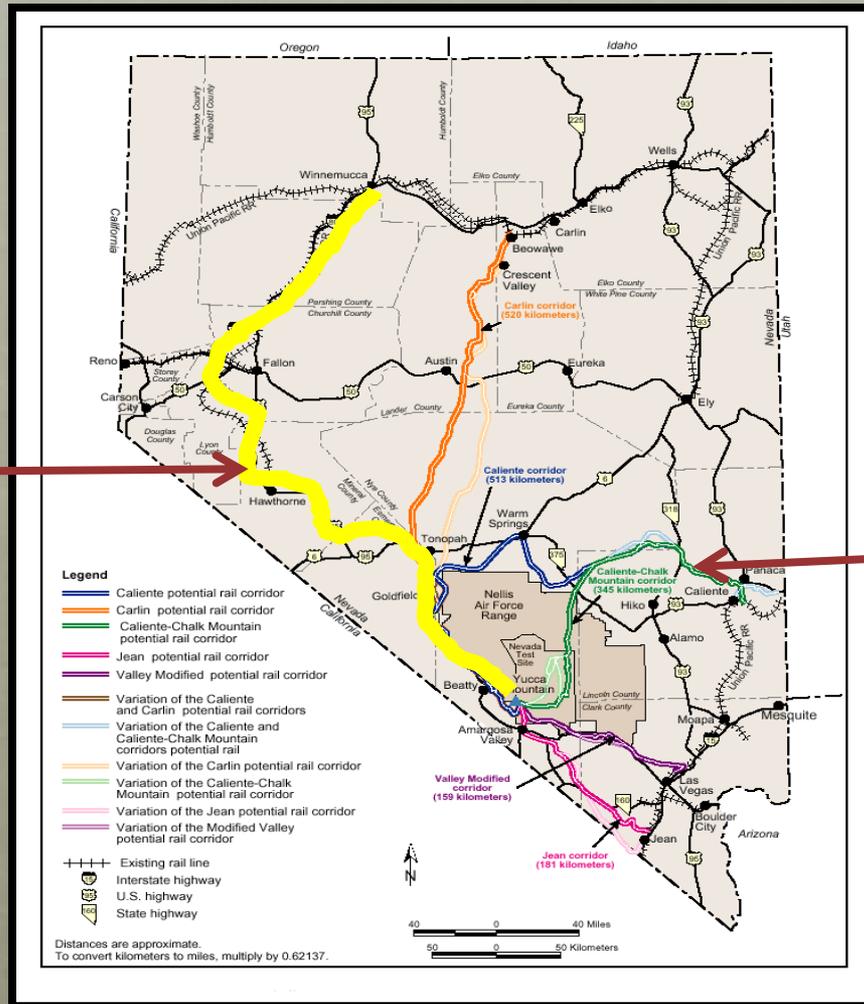


Yucca Mountain: Proposed Site of a High-Level Nuclear Waste Repository

# POTENTIAL RAIL ROUTES

Mina Line

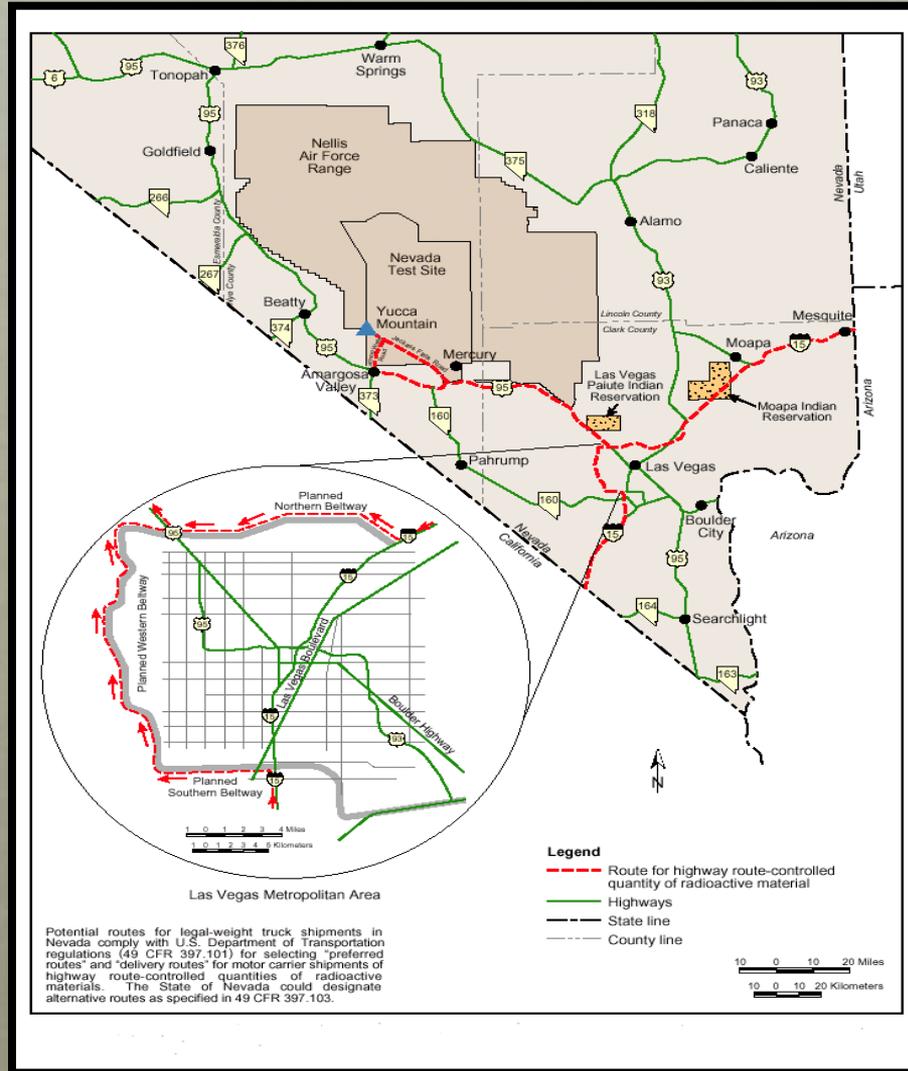
Caliente Line



# TYPICAL RAIL MOUNTED TRANSPORT VEHICLE



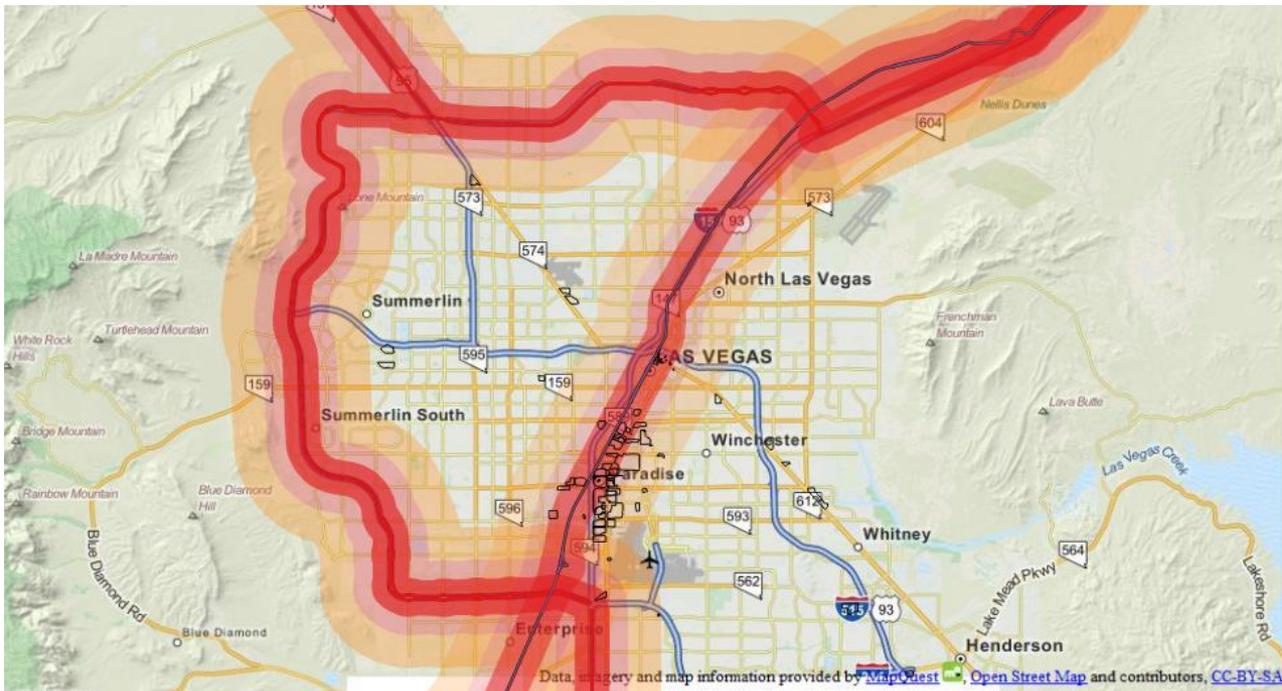
# POTENTIAL TRUCK ROUTES



# TYPICAL TRUCK MOUNTED TRANSPORT VEHICLE



The map buffers measure distances from the centerline of the map feature (e.g. one mile buffer is two miles in total width)



# PROJECT OUTLINE

- **Coordinate with the Emergency Response and Emergency Management Staff of affected Agencies and Jurisdictions that have critical infrastructure within one-half mile of the expected radiological regions of influence (routes).**
- **Ascertain the numbers, types, and populations of a representative cross-section of the critical infrastructures to examine scenario-based exercises ranging from no release of HLNW through a major accident or incident with significant release and mass casualties.**

# REPRESENTATIVE PRIORITY LOCATIONS

- **LVCVA**
  - Convention Center
  - Cashman Center
- **Government Facilities**
  - Grant Sawyer Building
  - Clark County Government Center
  - Las Vegas City Hall
  - North Las Vegas Government Campus
  - LVMPD Headquarters
  - County and City Fire Departments
- **Gaming, Convention, and Tourism Sites**
- **Las Vegas Motor Speedway**
- **McCarran International Airport**
- **UNLV**
- **Fuel Pipelines**
- **Nellis Air Force Base**
- **Economic Centers**
  - World Market Center
  - Medical District
  - Outlet Malls

.12 Miles to Las Vegas City Hall



.05 miles to Clark County Commission Chambers



City Center: .71 miles from the rail line



.74 miles to Bellagio Observation point



.63 miles to the Venetian



1.2 Miles to the Front door of the Convention Center



1.84 Miles from the rail line to the Stadium at the Las Vegas Motor Speedway .81 miles from the Highway



2.57 miles to McCarran Airport departures



2.31 miles from the rail line to the front gate of Nellis AFB 1.91 miles from the highway





.65 Miles to the Emergency Room Entrance at UMC



# FUNDAMENTAL QUESTIONS FOR CONSIDERATION

- **In the event of truck- or train-related accident or incident involving a shipment of HLNW/SNF where a release occurs:**
  - **What jurisdictions/agencies are responsible to respond?**
  - **Are there current plans in place to respond?**
  - **Are local responding jurisdictions equipped and trained to effectively respond? If not, what is the closest agency capable?**
  - **Who determines the need for evacuation? Have routes been planned? Is the general public aware?**
  - **Who coordinates recovery efforts?**

# WRAP-UP

- **The NWPO remains seriously committed to providing Nevada's leadership with data to support the contentions regarding opposition to the Yucca Mountain repository.**
- **The majority of information supporting the efficacy of much of the data resides within the membership of the LEPC.**
- **Within the next few months, representatives of UER and Brain Trust will ask to meet with you regarding the questions previously posed.**



THANK YOU



# ***OVERVIEW OF THE NATIONAL DISASTER MEDICAL SYSTEM***



# ***NATIONAL DISASTER MEDICAL SYSTEM***

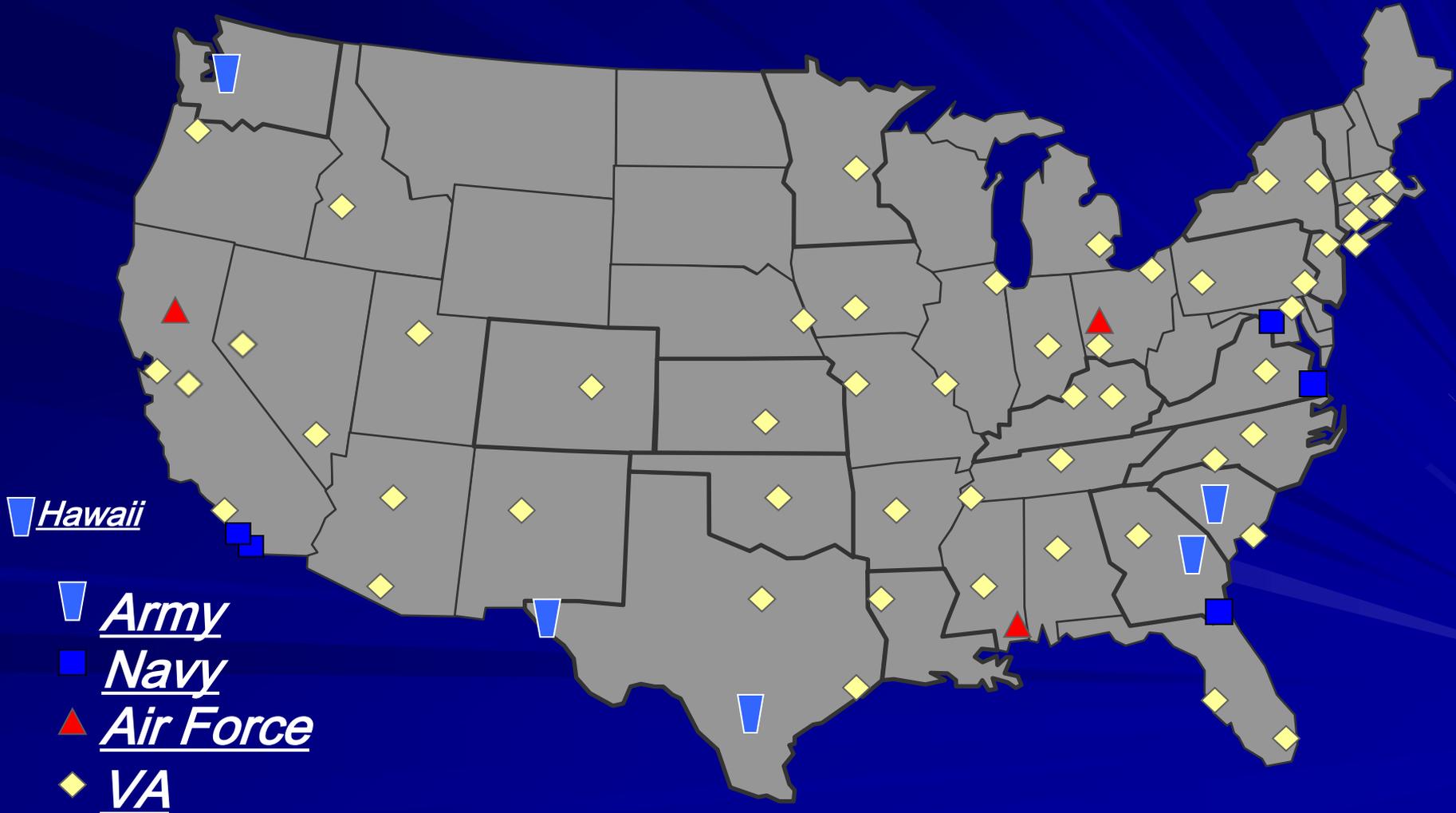
## ■ NDMS

- Combines Federal and non-Federal medical resources into a unified response system

## ■ Three Primary Components

- Response Teams (DMAT, DMORT, NMRT, NVERT, etc)
- Patient Movement and Reception (DoD, TPMRC-A, FCC)
- Definitive Medical Care (participating local NDMS hospitals)

# NDMS Federal Coordinating Center (FCC) Locations



 Hawaii

 Army

 Navy

 Air Force

 VA



# *NDMS Operations*

- **Patient Reception Area (PRA) (planning)**
  - The PRA will be located at McCarran airport
  - Tentatively proposed to use Signature Air hanger as patient re-triage area
  
- **Local NDMS participating hospitals**
  - St. Rose's (all 3)
  - UMC
  - Sunrise



# **NDMS Program**

- Existing NDMS FCC program
  - FCC established January 2009 (Mike O'Callaghan Fed Hosp)
  - Full Scale Exercise performed September 2014
  
- NDMS Steering Committee
  - VA
  - Participating Local Hospitals reps
  - EMS
  - CC OEM
  - McCarran airport Operations
  - Signature Air rep
  - Others (Ad Hoc as needed)



# *The Way Ahead*

## ■ Planning

- Work with steering committee to formalize FCC PRA plan
- Submit plan as an integral part of the Clark County EOP

## ■ Exercises

- Provide Seminar/Workshop in 2016 after plan is complete
- Complete TTX and FSE in 2017
- Exercise funding provided through VA







## **CONCLUSION**

- The NRF is our nation's unified approach to mobilizing the country's emergency response capabilities on a scale necessary to meet a major catastrophe.
- NDMS is incorporated into this national approach as part of the National Response Plan's ESF 8.
- Participating NDMS hospitals function as an asset to the Nation, to complete a comprehensive system of medical care during acute times of need.



**QUESTIONS?**



# AFNORTH

# Annual Air Force Installation Visit



# National Security Emergency Preparedness NSEP



This brief is **UNCLASSIFIED**



# *Purpose*



- Educate wing leadership on responsibilities under **IMMEDIATE RESPONSE (IR)** and what to expect when selected as **BASE SUPPORT INSTALLATION (BSI)** and **INCIDENT SUPPORT BASE (ISB)** in support of a Defense Support of Civil Authorities (DSCA) mission.
- Acquaint wing leaders with the Emergency Preparedness Liaison Officer (EPLO), their roll in DSCA operations and how they can support the wing

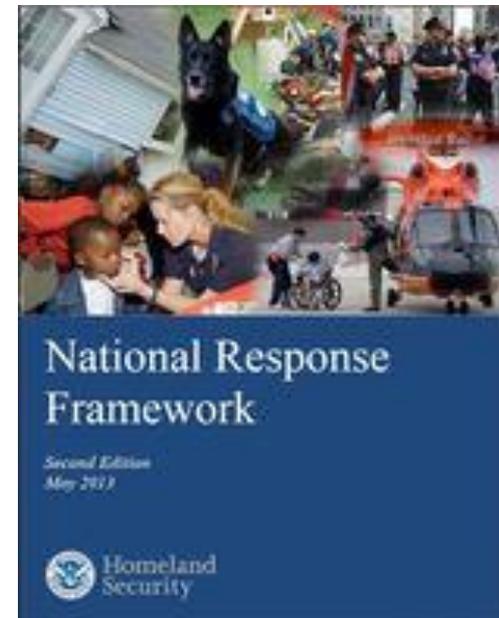


# Contents



## Annual Brief – Provide initial/refresher training on Defense Support of Civil Authorities (DSCA)\*:

- Organization/Responsibilities
- DSCA Definition
- DSCA Authorities & Directives
- Potential DSCA Scenarios
- Categories of Response
- Potential Installation Missions
- Installation Responsibilities
- Dual Status Command Overview





# *NSEP*

## *Who, What, When, Why?*



- *Who*
  - National Security Emergency Preparedness (NSEP) directorate of Air Forces Northern (AFNORTH), under U. S. Northern Command (NORTHCOM)
- *What*
  - Approx 92 senior AFR Officers trained as Emergency Preparedness Liaison Officers (EPLOs) providing Consequence Management liaison of DoD capabilities and planning to local, state, and federal governmental agencies
- *When*
  - In preparation of and immediately following natural/man-made disaster or National Special Security Event (NSSE)
- *Why*
  - No one state or federal agency has all capabilities or endless resources to meet all requirements to save lives, prevent human suffering, and mitigate great property damage



# Mission



## AFNORTH

When directed by CDRUSNORTHCOM, provide full spectrum USAF air and space capabilities in the conduct of Defense Support of Civil Authorities (DSCA) to assist civil authorities during emergencies, natural or man-made disasters, and other approved activities.



Lt Gen William H. Etter  
Commander

## NSEP

Assist in Planning for and to Facilitate AF Support of Civil Authorities during Natural or Man-Made Disasters



Mr. Rodney Simmons  
Director

COMACC has delegated authority to CDR AFNORTH to act as the AF Regional Planning Agent (RPA) for DSCA, when acting as the AF component to USNORTHCOM



# Area of Responsibility (AOR)

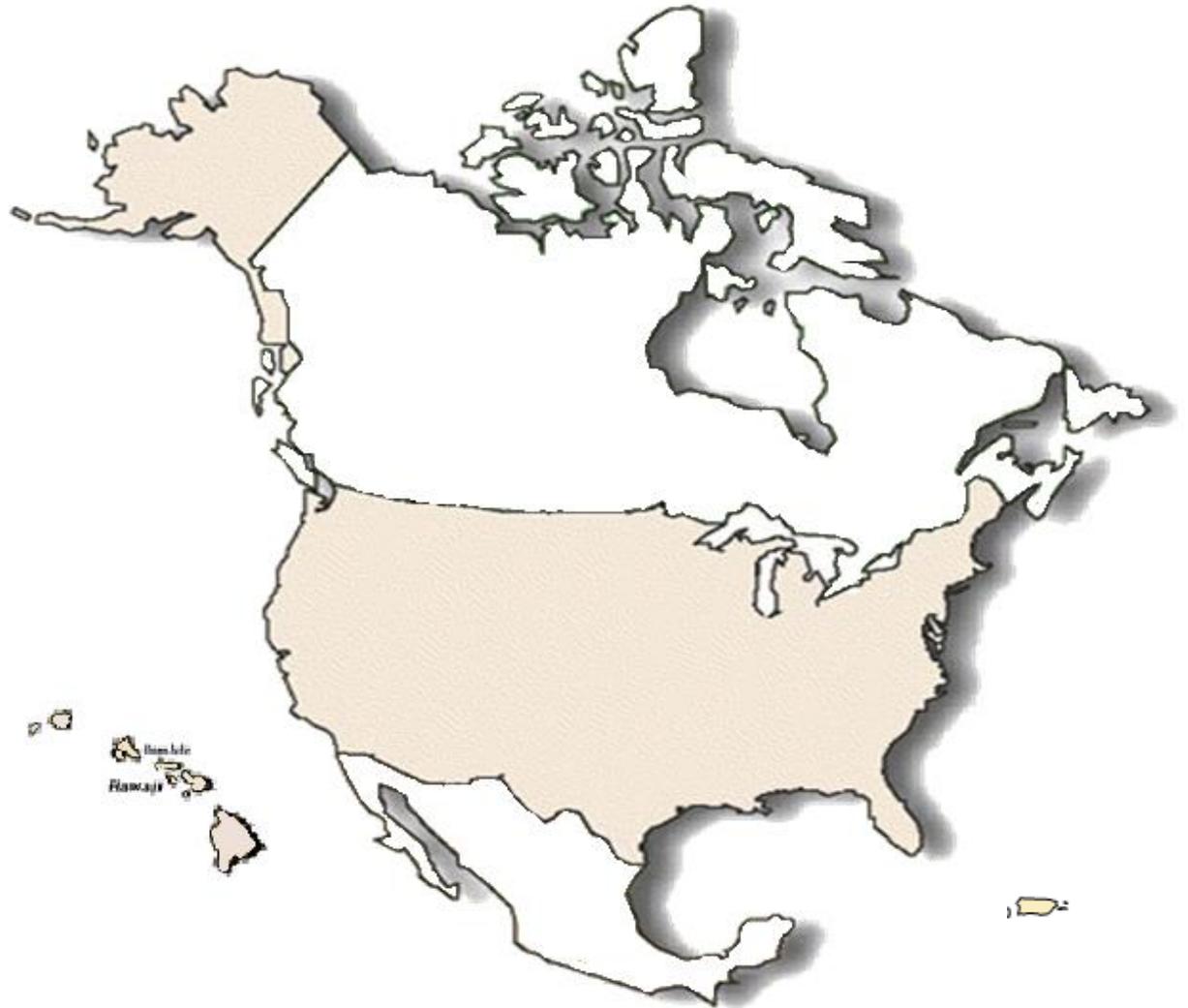


- NORTHCOM / AFNORTH DSCA AOR

- CONUS
- Alaska
- U.S. Virgin Is.
- Puerto Rico

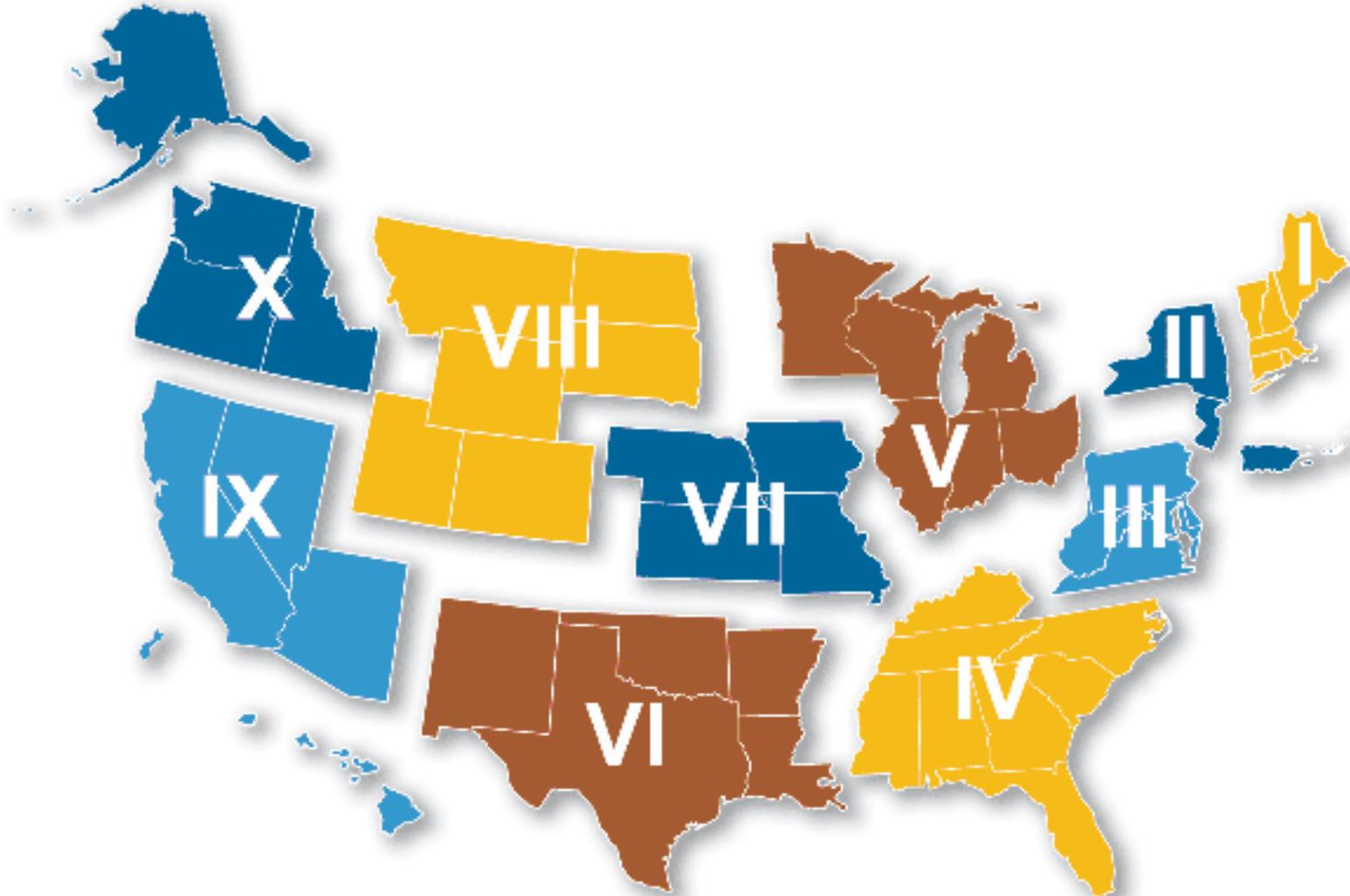
- NSEP AOR

- CONUS
- Alaska
- U.S. Virgin Is.
- Puerto Rico
- *Hawaii*
- *Guam*
- *Am. Samoa*
- *N. Mariana Is.*
- *Marshall Is.*
- *Fed. St. of Micronesia*





# *Geographical Organization*





# *NSEP Responsibilities*



## ***Day to Day***

- Manage Emergency Preparedness Liaison Officer Program
- Provide Instruction on DSCA / CS
- Visit Each AF Installation Annually
- Advise AFNORTH on DSCA Planning and Execution
- Maintain SA
- Participate in Exercises
- Advise Military and Civilian Leaders
- Respond to Requests for Information
- Provide Expertise on AF Capabilities

## ***Contingency***

- Advise Military/Civilian Leaders
- Respond to Requests for Information
- Provide Expertise on AF Capabilities
- Coordinate RFAs (Requests for Assistance)
- Coordinate BSIs (Base Support Installations)
- Coordinate ISBs (Incident Support Base)
- Facilitate / Coordinate Response Efforts / Execution
- Resolve Problems
- Report / Provide Feedback to Leadership



# *Emergency Preparedness Liaison Officer (EPLO)*



- AF Reserve O-5/6
- Advise DCO/Local/State and Federal agencies on AF capabilities
- Interface with Federal, State and Local civil emergency management structures
- Support service installations as needed during IR, BSI, ISB
  - Facilitate BSI/ISB and be installation advocate to FEMA and the DCO
- Eyes and ears of DoD on potential gaps in civil CM capability
- Coordinate and exercise with FEMA, state, and military installations for DSCA scenarios
- Validate that RFAs are appropriate to the service and edit verbiage of appropriate Mission Assignments (MAs)
- Provide annual DSCA training to service installation commanders
- Knowledgeable on DSCA capabilities/limitations of installations



# *Defense Coordinating Officer (DCO)*



- AD Army Colonel Assigned to the FEMA Region HQ
- Represents the whole of DoD in the disaster area as the primary point of contact for DSCA.
- Liaison to the Federal Coordinating Officer (FCO), State, Local, and other Federal Agencies.
- Coordinates and validates Mission Assignments (MA).
- Supported by a staff of trained personnel (Defense Coordinating Element (DCE)).
- Validates requirements for sourcing.
- Exercises operational control of all assigned DoD support, except non-federalized National Guard, US Army Corps of Engineers, or when a Response/Joint Task Force (RTF/JTF) or Dual Status Commander (DSC) is established.
- Maintains accountability and cost data management for DoD resources.



# Framework for Unified All Hazards Approach to Domestic Incidents



*“All Disasters are Local”*



# *DSCA Definition*



Support provided by U.S. Federal military forces, DoD civilians, DoD contract personnel, DoD Component assets, and National Guard forces (when the Secretary of Defense, in coordination with the Governors of the affected States, elects and requests to use those forces in title 32, U.S.C., status) in response to requests for assistance from civil authorities for domestic emergencies, law enforcement support, and other domestic activities, or from qualifying entities for special events. Also known as civil support.





# *DSCA Scenarios*



- Terrorism / CBRN Incidents
- Hurricanes / Tornadoes
- Hazardous Material Spills
- Wildfires
- Mass Migration
- Floods / Blizzards
- Earthquakes
- National Special Security Events (NSSE)





# Response Examples



**Environmental Disasters**



**Shuttle Support**



**Flooding**



**Hurricanes**



**Wildfires**



**UNGA**



**Deep Water Horizon**



**USAID HA/DR**

**The Right Air And Space Capability At The Right Time In The Right Place For Our Citizens**



# *DSCA Principles*



- CIVIL RESOURCES FIRST AND FULLY
- DSCA IS A TEMPORARY MEASURE
- DoD IS ALWAYS IN SUPPORT ROLE TO CIVIL AUTHORITIES (We are a guest player)
- DISENGAGE AS SOON AS POSSIBLE



***Last In,  
First Out***



# *Authorities*



- **CIVIL:**

- Stafford Act – Authority for federal disaster assistance
- Posse Comitatus Act – Prohibits use of federal forces for law enforcement purposes except as authorized by Congress
- Economy Act – governs transfer of material between executive branch agencies w/in federal government
- Insurrection Act – Authorizes use of military forces, by presidential order in response to civil disturbances
- National Response Framework

- **MILITARY:**

- DoD DIR 3025.18 “Defense Support of Civil Authorities”
- CJCS DSCA EXORD
- NORTHCOM DSCA EXORD
- AFI 10-801 “Defense Support of Civil Authorities”



# *Authorities Defined*



## **Stafford Act**

“... to provide an orderly and continuing means of assistance by the Federal Government to State and local governments in carrying out their responsibilities to alleviate the suffering and damage that result from such disasters...”

## **Economy Act**

Authorizes federal agencies to provide supplies and services to each other  
Mandates cost-reimbursement. This includes pay and allowances!

## **Posse Comitatus Act**

Prohibits use of federal troops for law enforcement. Air Force and Army identified, Navy and Marine Corps included by DoD Policy. Annual DoD Authorization Act allows use for drug interdiction



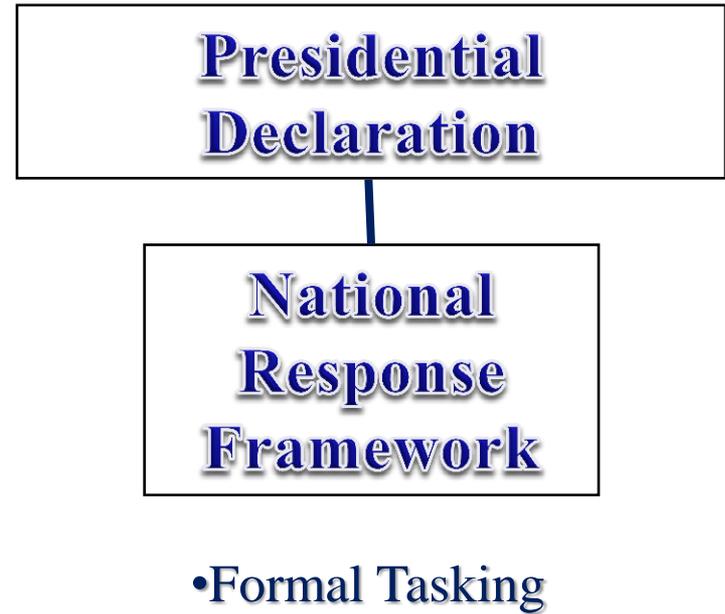
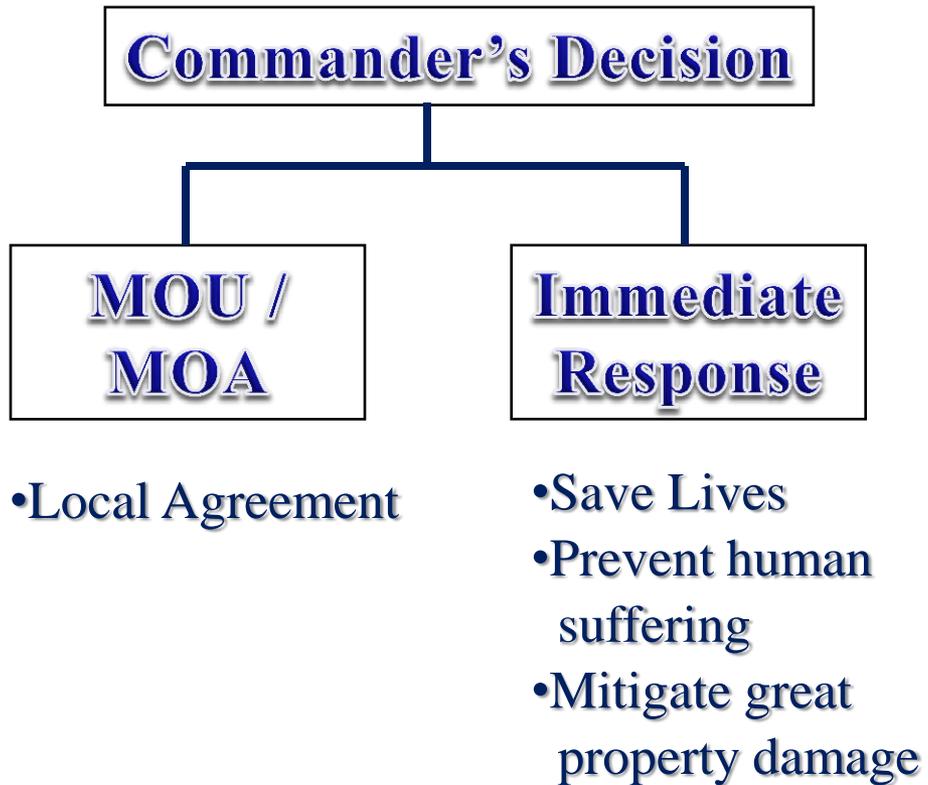
# *DSCA Response*



- Two roles for DoD response operations; both are for well-defined missions:
  - *Immediate Response.*
  - *Formal Tasking.*
- DoD is always in Support of a Primary Federal Agency (PFA)
  - DOJ/FBI – Crisis Management
  - FEMA/USCG/USAID – Consequence Management
- Federal military retains OPCON of T-10 forces.
- TAG commands T-32 forces

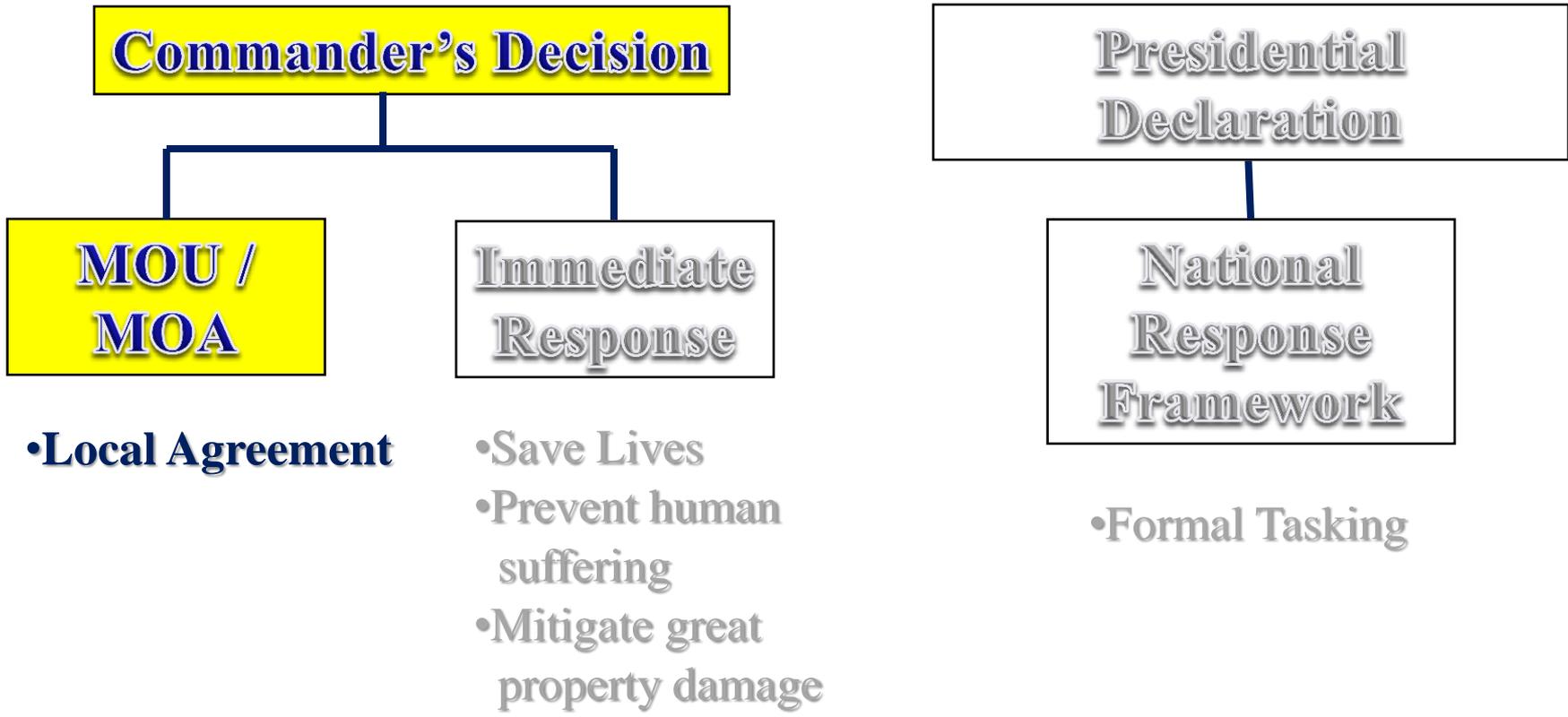


# Categories of Response





# Categories of Response





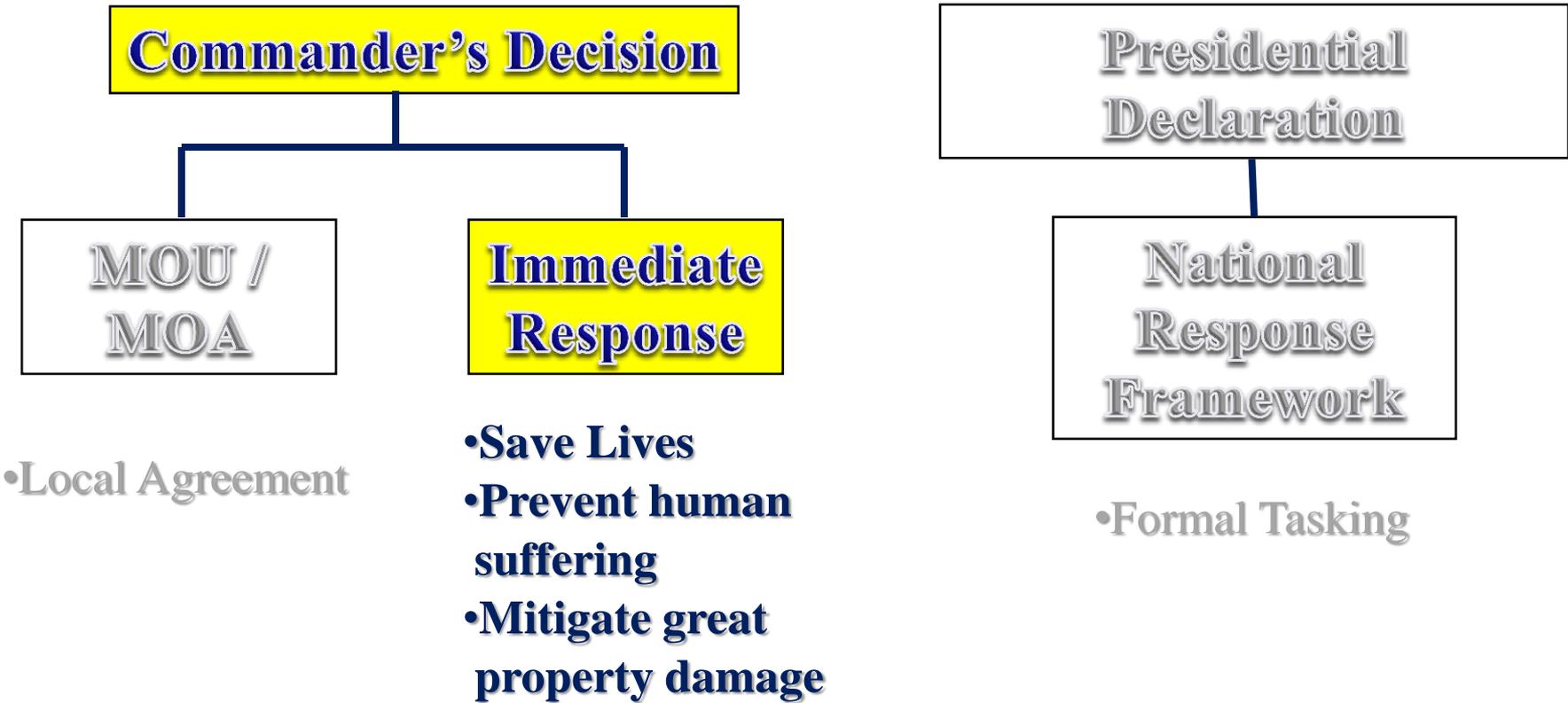
# *Mutual Aid Agreements*



- INSTALLATION AND LOCAL AUTHORITIES
  - Medical, Fire, Rescue, EOD, Civil Engineer, Weather, Water/Sewage, Food/Shelter etc..
  - Criteria, Who, Reciprocal,
  - Disengage, Press, Review, Signed
  - ***Ensure Legal Review Prior to Signature! (Engage EPLO before signing)***
- STREAMLINES / ELIMINATES BUREAUCRACY
- INFORMAL AREAS OF MUTUAL SUPPORT
  - VOLUNTEERS, DONATIONS, TEMPORARY ACCESS TO BASES
- Review annually for currency and necessity
- Copies of all MOU / MOA's ?



# Categories of Response





# *Immediate Response*



Federal military commanders, Heads of DoD Components, and/or responsible DoD civilian officials (hereafter referred to collectively as “DoD officials”) have **IMMEDIATE RESPONSE AUTHORITY** as described in this Directive. In response to a request for assistance from a civil authority, under imminently serious conditions and if time does not permit approval from higher authority, DoD officials may provide an immediate response by temporarily employing the resources under their control, subject to any supplemental direction provided by higher headquarters, to **save lives, prevent human suffering, or mitigate great property damage** within the United States. *Immediate response authority does not permit actions that would subject civilians to the use of military power that is regulatory, prescriptive, proscriptive, or compulsory.*



# *Immediate Response*



An immediate response shall end when the necessity giving rise to the response is no longer present (e.g., when there are sufficient resources available from State, local, and other Federal agencies to respond adequately and that agency or department has initiated response activities) or when the initiating DoD official or a higher authority directs an end to the response. *The DoD official directing a response under immediate response authority shall reassess whether there remains a necessity for the Department of Defense to respond under this authority as soon as practicable but, if immediate response activities have not yet ended, not later than 72 hours after the request for assistance was received.*



# *Immediate Response*



- Authority: DoD Directive 3025.18  
AFI 10-801
- Military Commanders or responsible officials of DoD agencies may take immediate action to:
  - ✓ *Save lives.*
  - ✓ *Prevent human suffering.*
  - ✓ *Mitigate great property damage.*
- Should be cost reimbursable where appropriate or legally required
- Response will not be delayed/denied due to inability/unwillingness to pay
- Must report within a few hours to Chain of Command
- Develop exit strategy upon initiation of assistance



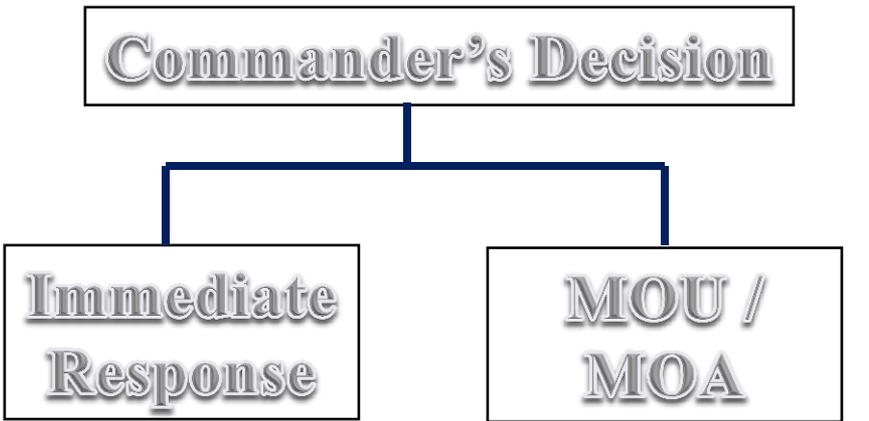
# *Immediate Response Examples*



- Rescue, evacuation, and emergency medical treatment of personnel
- Restoration of emergency medical capabilities, safeguarding public health
- Emergency restoration of essential public services
- Emergency clearance of public facilities to permit rescue and restore essential services
- Safeguarding, collecting, and distributing food, essential supplies, and materials
- Interim emergency communications

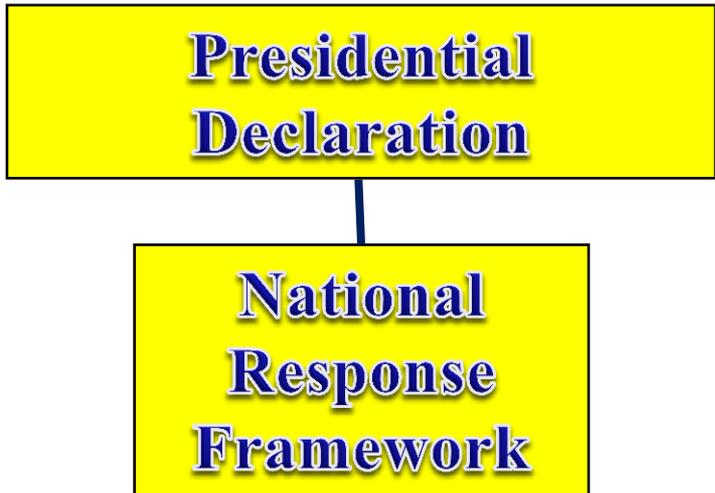


# Categories of Response



- Save Lives
- Prevent human suffering
- Mitigate great property damage

- Local Agreement



- Formal Tasking



# *Response Sequence*



- Local authority handles first.
- State authority handles next under direction of a State Coordinating Officer (SCO).
- Upon request by the Governor, President authorizes a Disaster Declaration and FEMA responds.
- A Principal Federal Official (PFO) and Federal Coordinating Officer (FCO) are appointed.
- The DoD assists FEMA by assigning a Defense Coordinating Officer (DCO).



# *Emergency Support Functions (ESFs)*



## NATIONAL RESPONSE FRAMEWORK

- ESF-1. Transportation (DOT)
- ESF-2. Communications (DHS/FEMA)
- ESF-3. Public Works and Engineering (DoD/USACE)
- ESF-4. Firefighting (USDA/FS)
- ESF-5. Emergency Management (DHS/FEMA)
- ESF-6. Mass Care, Emergency Assistance, Housing, and Human Services (DHS/FEMA)
- ESF-7. Logistics Management and Resource Support (GSA & DHS/FEMA)
- ESF-8. Public Health and Medical Services (HHS)
- ESF-9. Search and Rescue (DHS/USCG & FEMA, DOI, & DoD)
- ESF-10. Oil and Hazardous Materials Response (EPA & DHS/USCG)
- ESF-11. Agriculture and Natural Resources (USDA & DOI)
- ESF-12. Energy (DOE)
- ESF-13. Public Safety and Security (DOJ)
- ESF-14. Long-term Community Recovery (DHS/FEMA)
- ESF-15. External Affairs (DHS/FEMA)



# 28 DoD Pre-Scripted Mission Assignments (PSMA)



DoD Goal: Speed Response Time, Common Language; Fill in the Blanks Approach.

- **Transportation, ESF 1**
  - Rotary Wing Lift (Heavy) (PSMA-4)
  - Rotary Wing Lift (Medium) (PSMA-3)
  - Tactical (Ground) Transportation (PSMA-5)
  - Strategic Transportation (PSMA-6)
  - Air Component Coord. Element (ACCE) (PSMA-7)
  - Airborne C2 (PSMA-8)
  - Air Space Control (Ground) (PSMA-9)
- **Communication, ESF 2**
  - Support to First Responders (PSMA-10)
  - 25 User Package, Fixed Site Teams (PSMA-11)
  - 75 User Packages (PSMA-12)
- **Public Works & Eng, ESF 3**
  - Emergency Route Clearance (PSMA-13)
- **Emergency Management, ESF 5**
  - Aerial Imagery (PSMA-14)
  - Full Motion Video Capability (PSMA-15)
- **Mass Care, ESF 6**
  - Prepare Temporary Housing Sites (PSMA-16)
- **Resource Support, ESF 7**
  - Incident Support Base (ISB) (PSMA-17)
  - Fed Team Staging Facility (FTSF) (PSMA-18)
  - Fuel Distribution Points – Mil Rotary Wing (PSMA-20)
  - Fuel Distribution Points – Grnd (PSMA-19)
- **Public Health & Medical Svcs, ESF 8**
  - Rotary Wing Medical Patient Evacuation (PSMA-21)
  - Temp Medical Treatment Facility (PSMA-22)
  - Mortuary Affairs Assistance (PSMA-23)
  - Activate Fed Coord Center (FCC) for Patient Movement (PSMA-24)
  - Activate Patient Movement (PM) Enabler (PSMA-25)
  - Patient Movement (PM) (PSMA-26)
- **Search and Rescue, ESF 9**
  - Rotary Wing and Lift (Medium) for SAR (PSMA-27)
- **External Affairs, ESF 15**
  - Public Affairs Broadcast Transmission Support (PSMA-28)

Pre-coordinated, not pre-approved (As of May 2012)



# Possible Installation Missions

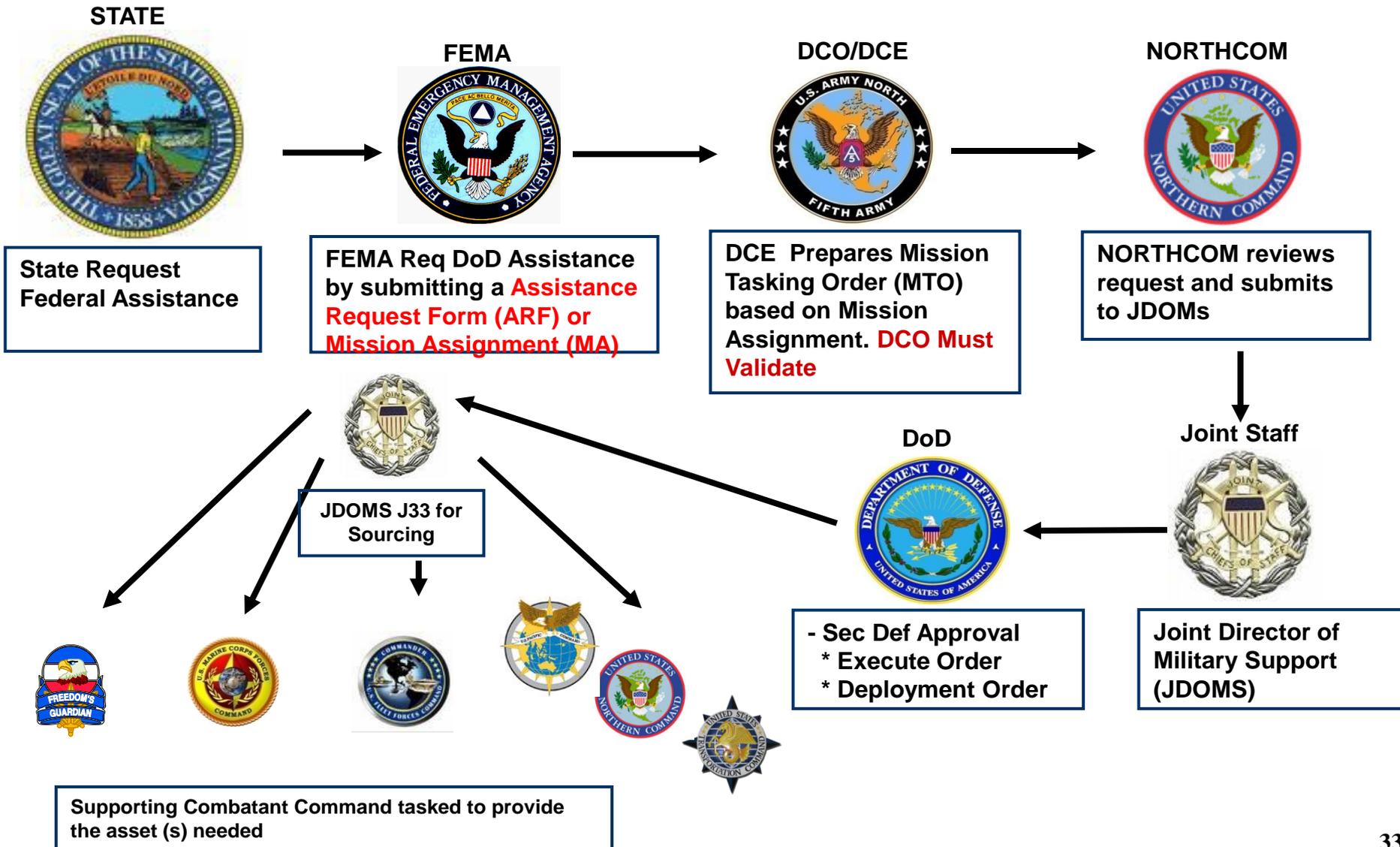


- **Base Support Installation (BSI)**
  - DoD Installation – Nominated by NORTHCOM / JDOMS
  - Tasked by an execute order
  - Provide support to DoD effort / responding DoD Forces
- **Incident Support Base (ISB)**
  - Civilian or DoD Installation – Nominated by NORTHCOM / FEMA
  - Tasked by an execute order through the services
  - To provide support for a Federal staging area
  - Includes DoD and Civilian workers on installation
- Debris Collection / Reduction Site
- Federal Medical Station (FMS)
- **Examples Support Requirements**
  - Services (Billeting, Food, Fuel)
  - Transportation (Air, Ground)
  - Space (Paved, Open Space, Offices, Storage)
  - Communications (Phone, LAN, Internet)
  - Contracting support for off base services
  - Site Security provided on base





# DoD Approval Process





# *Evaluation Criteria*



- All requests by civil authorities for DoD assistance shall be evaluated by DoD approval authorities against the following criteria:
  - **Cost** (*who pays, impact on DoD budget?*)
  - **Appropriateness** (*should DoD be the provider?*)
  - **Risk** (*safety of DoD forces?*)
  - **Readiness** (*impact on DoD's primary mission?*)
  - **Legality** (*compliance with laws?*)
  - **Lethality** (*use of lethal force?*)



# *Don't Stockpile for DSCA*



- DoD shall not procure or maintain supplies, material, or equipment exclusively for DSCA operations, unless otherwise directed by SECDEF
  - ***Validate Request***
  - ***Document***
  - ***RECORD EXPENDITURES!***



# *“Track Your Costs”*



- Support shall not be delayed or denied pending receipt of reimbursement commitment
- Reimbursable expenses are those directly resulting from disaster relief above normal operating costs
- Examples of Reimbursable Expenses:
  - **Pay for personnel hired for the relief operation**
  - **Overtime pay of civilian personnel**
  - **Travel & per diem expenses of military & civilian personnel**
  - **Cost of consumable supplies issued to disaster victims**
  - **Costs of repair of end-items used in relief operations**
  - **Costs of petroleum including aviation fuel**



# *Dual Status Command*

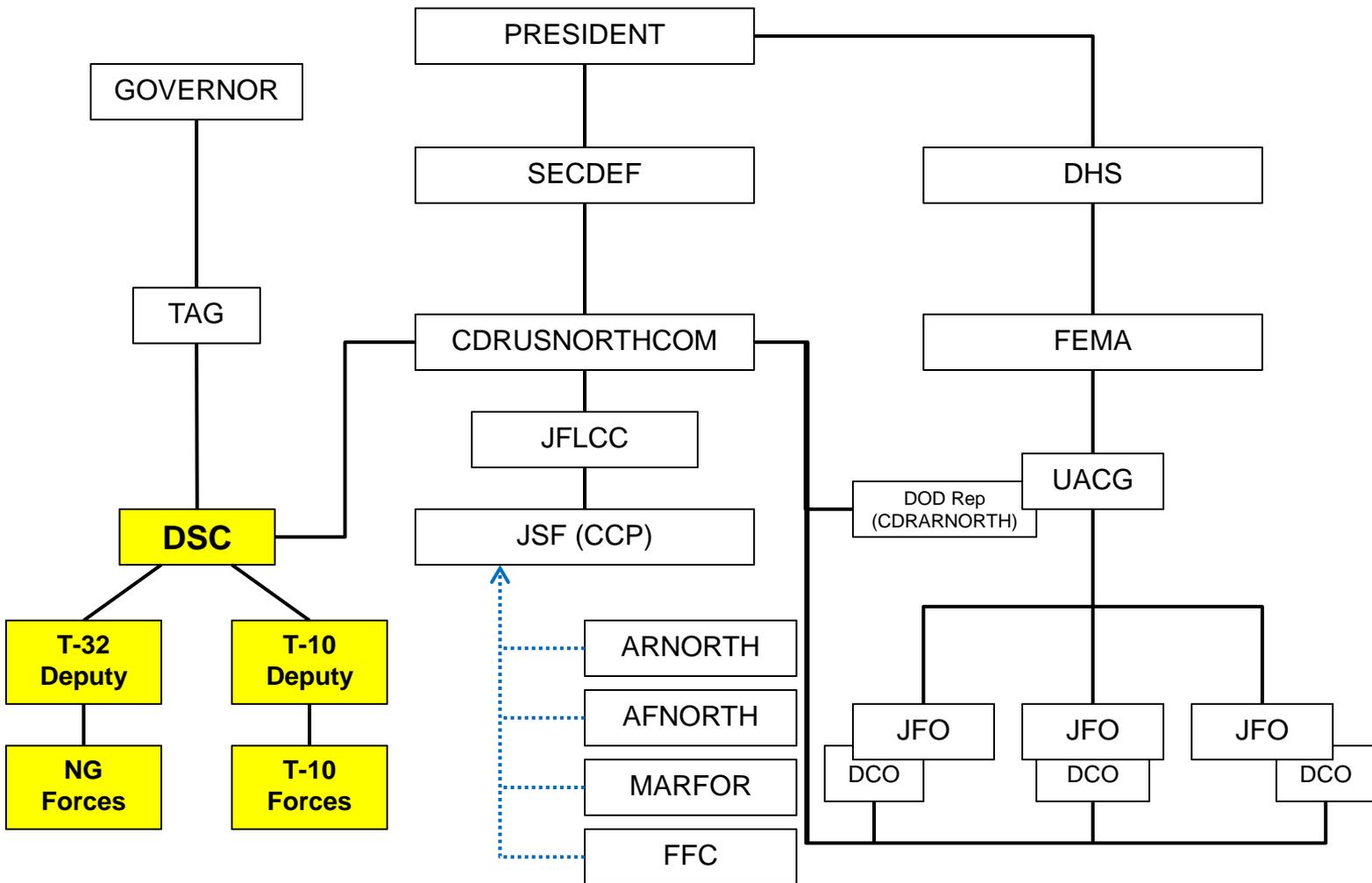


## **Purpose - Provide unity of effort and minimize duplication**

- When utilizing a DSC, Title 10 and Title 32/SAD forces have separate chains of command. Command authority within each chain may be exercised by the appointed DSC only through the separate chains.
- While acting pursuant to state authority, the DSC cannot issue orders to federal military forces; while acting pursuant to federal authority, the DSC cannot issue orders to state military forces.
- Establishment of a DSC does not give the president command of state military forces, or the governor command of federal military forces.
- The National Guard remains a state entity under the exclusive command and control of the governor, unless federalized, and the DSC has a state chain-of-command that reaches through the adjutant general, to the governor, and directs both Title 32 and SAD forces in response to the state mission.
- The president remains the commander-in-chief of Title 10 forces, and the DSC has a federal chain-of-command that reaches through the NORTHCOM Commander, to the secretary of defense, to the president, and directs Title 10 forces in response to federal requests for assistance (RFAs) and Mission Assignments (MAs).



# Dual Status Commander (DSC)



..... Supporting  
 ——— Command



# *Points to Remember*



- **FIRST PRIORITY** - WAR FIGHTING / OPERATIONS AND PROTECTION OF MILITARY PERSONNEL AND PROPERTY
- COMMANDERS CAN PROVIDE IMMEDIATE RESPONSE (IR) TO:
  - **SAVE LIVES**
  - **PREVENT HUMAN SUFFERING**
  - **MITIGATE GREAT PROPERTY DAMAGE**
- DISENGAGE AS SOON AS POSSIBLE FROM ANY IMMEDIATE RESPONSE (IR) MISSION (*72 hr Reassessment*)
- USE OF FEDERAL MILITARY IN POLICE ROLE IS PROHIBITED
- **ENGAGE EPLO EARLY** WHEN SUPPORTING IR MISSION
- DO NOT PROCURE OR STOCKPILE EQUIPMENT FOR DSCA OPERATIONS
- MAINTAIN ACCURATE RECORDS ON MANPOWER AND MATERIAL FOR POSSIBLE REIMBURSEMENT
- REPORTING IAW AFI 10-206



# *Points to Remember (cont.)*



- **Always keep within arm's length;**
  - **JAG**
  - **Comptroller**
  - **PAO**
  - **EPLO**
    - Include the EPLO when drafting/reviewing MOU/MOAs



# *Urgent Contact Information*



## **EPLO Contact**

*Col Im Willing*

(850) 691-XXXX  
(XXX) XXX-XXXX

## **Regional Director (RD) Contact**

*LtCol Wish I. Were-Incharge*

(850) 691-XXXX  
*24 Hr Backup*



# Contact Information



## Assistance

**Location:** AFNORTH / NSEP  
1210 Beacon Beach Road  
Tyndall AFB FL 32403

**Telephone:** Routine: (850) 283-6737 or DSN 523-6737  
Watch Officer: (850) 283-8473 or DSN 523-8473

**E-Mail:** Routine: [AFNORTH.AFNSEP@tyndall.af.mil](mailto:AFNORTH.AFNSEP@tyndall.af.mil)  
DSCA Ops: [AFNORTH.DSCA@tyndall.af.mil](mailto:AFNORTH.DSCA@tyndall.af.mil)

**Fax:** (850) 283-4140 or DSN 523-4140

## Emergencies

**Location:** CAOC / 1AF (AFNORTH)  
Tyndall AFB FL 32403

**Telephone:** (850) 283-5573  
DSN: 523-5573

**E-Mail:** NIPR: [conr.aoc@tyndall.af.mil](mailto:conr.aoc@tyndall.af.mil)  
SIPR: [conr.aoc@tyndall.af.smil.mil](mailto:conr.aoc@tyndall.af.smil.mil)



# Questions?



**It's About Defending America from Air Attack**

**It's About Protecting Life, Limb and Property**

**It's Not About Us ... It's About Them**

